Public Document Pack

BlackpoolCouncil

5 June 2015

To: Councillors Cox, Humphreys, Hutton, Mitchell, Owen, Robertson BEM and Singleton

The above members are requested to attend the:

PUBLIC PROTECTION SUB-COMMITTEE

Tuesday, 16 June 2015 at 11.00 am in Committee Room A, Town Hall, Blackpool, FY1 1GB

AGENDA

ADMISSION OF THE PUBLIC TO COMMITTEE MEETINGS

The Head of Democratic Governance has marked with an asterisk (*) those items where the Committee may need to consider whether the public should be excluded from the meeting as the items are likely to disclose exempt information. The nature of the exempt information is shown in brackets after the item.

1 DECLARATIONS OF INTEREST

Members are asked to declare any interests in the items under consideration and in doing so state:

(1) the type of interest concerned; and

(2) the nature of the interest concerned

If any member requires advice on declarations of interests, they are advised to contact the Head of Democratic Governance in advance of the meeting.

2 MINUTES OF THE MEETING HELD ON 7TH APRIL 2015 (Pages 1 - 4)

To agree the minutes of the last meeting held on 7th April 2015 as a true and correct record.

3 APPLICATION TO LICENSE A CINDERELLA HORSE-DRAWN HACKNEY CARRIAGE (Pages 5 - 8)

To consider an application to license a modified Horse-Drawn Hackney Carriage.

4 APPLICATION TO LICENSE A CINDERELLA HORSE-DRAWN HACKNEY CARRIAGE. (Pages 9 - 12)

To consider an application to license a modified Horse-Drawn Hackney Carriage.

* 5 HORSE-DRAWN HACKNEY CARRIAGE DRIVERS LICENCES (Pages 13 - 22)

(This item contains personal information regarding applicants and licence holders which is exempt from publication by virtue of Paragraph 1 of Part 1 of Schedule 12A of the Local Government Act 1972)

* 6 PRIVATE HIRE AND HACKNEY CARRIAGE DRIVERS LICENCES (Pages 23 - 50)

(This item contains personal information regarding applicants and licence holders which is exempt from publication by virtue of Paragraph 1 of Part 1 of Schedule 12A of the Local Government Act 1972)

* 7 REVIEW OF EXISTING HACKNEY CARRIAGE PROPRIETOR'S LICENCE (Pages 51 - 58)

(This item contains personal information regarding applicants and licence holders which is exempt from publication by virtue of Paragraph 1 of Part 1 of Schedule 12A of the Local Government Act 1972)

* 8 DONKEY DRIVERS LICENCES

(This item contains personal information regarding applicants and licence holders which is exempt from publication by virtue of Paragraph 1 of Part 1 of Schedule 12A of the Local Government Act 1972)

(Pages 59 - 64)

9 DATE OF NEXT MEETING

To note the date of the next meeting as Tuesday 21st July 2015.

Venue information:

First floor meeting room (lift available), accessible toilets (ground floor), no-smoking building.

Other information:

For queries regarding this agenda please contact Bernadette Jarvis, Senior Democratic Services Advisor, Tel: (01253) 477212, e-mail bernadette.jarvis@blackpool.gov.uk

Copies of agendas and minutes of Council and committee meetings are available on the Council's website at <u>www.blackpool.gov.uk</u>.

Present:

Councillor Hutton (in the Chair)

Councillors

Mrs Delves Mrs Jackson

M Mitchell O'Hara Mrs Taylor

In Attendance:

Sharon Davies, Head of Licensing Service Bernadette Jarvis, Senior Democratic Services Adviser Mark Marshall, Licensing Health and Safety Enforcement Manager Ryan Ratcliffe, Licensing Officer

1 DECLARATIONS OF INTEREST

There were no declarations of interest on this occasion.

2 MINUTES OF THE MEETING HELD ON 17TH MARCH 2015

Resolved: That the minutes of the meeting held on 17th March 2015 be signed by the Chairman as a correct record.

3 EXCLUSION OF THE PUBLIC

That under Section 100 (A) of the Local Government Act 1972, the public be excluded from the meeting during consideration of the whole item, including the decisions referred to at Agenda items 5 and 6 on the grounds that it would involve the likely disclosure of exempt information as defined in paragraph 1 of Part 1 of Schedule 12A of the Act

4 APPLICATION FOR A STREET COLLECTION

Mrs Davies, Head of Licensing Service, reminded Members that at its last meeting the Sub-Committee had agreed to defer consideration of the application for a street collection from Care for the Wild to enable the organisation to submit further information on how the application met the Council's Street Collection Policy.

The Sub-Committee was informed that the organisation had not yet been contacted to give it the opportunity to submit further information and therefore it was recommended by the Head of Licensing Service that consideration of the application be deferred to a future meeting. Members expressed concerns at the potential impact on the organisation of a further delay in consideration of the application. It therefore agreed that the matter should be delegated to the Head of Licensing Service to grant the application on receipt of satisfactory information or refer to the Sub-Committee at a future meeting in the event of any concerns with the application.

Resolved: To delegate to the Head of Licensing Service the authority to grant the

application on receipt of satisfactory information.

5 APPLICATION FOR A SEX SHOP LICENCE

The Sub-Committee was informed of an objection that had been received in connection with a renewal application for a Sex Shop Licence from Private Shop located on Church Street, Blackpool.

Mrs Davies, Head of Licensing Service, reported that there had been no issues raised by the Licensing Enforcement team in respect of the premises. She informed Members that there was no necessity to hold a full hearing to consider representations from objectors and the applicant unless the Sub-Committee was minded to refuse the application.

The Sub-Committee considered the objection raised by a member of the public against approval of the application. It also had regard to the mandatory and discretionary grounds for refusal of the application and was satisfied that none of the grounds for refusal applied in this case.

Resolved: That the application for a Sex Shop Licence in respect of Private Shop be granted.

6 HORSE-DRAWN HACKNEY CARRIAGE DRIVERS LICENCE

The Sub-Committee considered an existing Horse-Drawn Hackney Carriage driver who had given sufficient cause for concern as to be referred to the Sub-Committee for consideration.

Mr Ratcliffe, Licensing Officer, presented the case on behalf of the Authority.

The driver was in attendance at the meeting and made representations to the Sub-Committee.

During consideration of the case, the Sub-Committee noted that the Licensing Service had not been made aware of a police caution that the driver had received in July 2012 at the time that the incident had occurred. Members considered the driver's representations regarding the circumstances surrounding the incident that had resulted in the caution and the explanation given for the failure to declare the caution. The Sub-Committee had regard to the additional information provided by the Police in relation to the incident. It also noted that a warning letter had been issued to the driver in November 2014 in relation to previous conduct.

Resolved:

- 1. To not prosecute for failure to declare the police caution.
- 2. That the driver be issued with a severe warning letter regarding future conduct indicating that in the event of further offences suspension or revocation of the licence would be the likely outcome.

7 PRIVATE HIRE AND HACKNEY CARRIAGE DRIVERS LICENCES

The Sub-Committee was informed of two new applications for a Private Hire vehicle driver's licence and a further two new applications for a Private Hire vehicle and Hackney Carriage driver's licence that had given sufficient cause for concern as to be referred to the Sub-Committee for consideration.

PSG, KH, JRM and MAP were in attendance at the meeting.

Mr Ratcliffe, Licensing Officer, presented the cases on behalf of the Authority.

During consideration of the application for a Private Hire vehicle driver's licence in respect of PSG, the Sub-Committee noted the serious nature of both the police caution and conviction but also acknowledged the length of time that had elapsed since they had been issued. Members noted the applicant's statement that he had been offered employment subject to the application for a Private Hire vehicle driver's licence being granted. The Sub-Committee also noted that the applicant had not yet undertaken the required knowledge test.

During consideration of the application for a Private Hire vehicle and Hackney Carriage driver's licence in respect of KH, the Sub-Committee noted the applicant's driving offences, one of which had occurred as recently as July 2014. Member's considered the applicant's representations relating to the circumstances surrounding the recent incident. The Sub-Committee noted that the applicant had passed the required knowledge test and had been offered employment subject to the application for a Private Hire vehicle and Hackney Carriage driver's licence being granted.

The Sub-Committee considered the application for a Private Hire vehicle driver's licence in respect of JRM and noted the significant number of previous police cautions and convictions over an extended period of time and the serious nature of the offences relating to the cautions and convictions. Members carefully considered representations from the applicant regarding the length of time that had elapsed since his last conviction and the change in his personal circumstances. The Sub-Committee noted that the applicant had not yet undertaken the required knowledge test and that he had received an offer of employment subject to the application for a Private Hire vehicle driver's licence being granted. Members expressed serious concerns regarding the applicant's suitability to be licensed in view of his extensive history of serious driving offences and significant number of cautions and convictions.

Prior to consideration of the application in respect of MAP, the Sub-Committee was advised of additional information that had been received from the Police relating to the incident that had given cause for concern. Following consideration of the additional information the Sub-Committee agreed that the information was relevant to the case.

The Sub-Committee considered the applicant's concerns that he had only recently received notification of the additional information and had not had the opportunity to discuss it with his solicitor. The applicant requested that consideration of the application be deferred should the additional information be included in the consideration of the application.

MINUTES OF PUBLIC PROTECTION SUB-COMMITTEE MEETING - TUESDAY, 7 APRIL 2015

The Sub-Committee considered representations from Mr Marshall, Licensing Health and Safety Enforcement Manager against deferral of the application.

Resolved:

- 1. That in the case of PSG, the application for a Private Hire vehicle driver's licence be granted subject to a warning letter being issued indicating that in the event of further offences the licence may be suspended or revoked. The granting of the licence was also subject to the applicant passing the required knowledge test and satisfying any other relevant requirements of the Licensing Authority.
- 2. That in the case of KH, the application for a Private Hire vehicle and Hackney Carriage driver's licence be granted subject to a warning letter being issued indicating that in the event of further offences the licence may be suspended or revoked.
- 3. That in the case of JRM, the application for a Private Hire vehicle driver's licence be refused on the grounds that he was not a fit and proper person to be licensed due to the significant number and serious nature of his cautions and convictions which included driving offences.
- 4. To consider the additional information relating to the application for a Private Hire vehicle and Hackney Carriage driver's licence in respect of MAP.
- 5. To defer consideration of the application for a Private Hire vehicle and Hackney Carriage driver's licence in respect of MAP to a future meeting to enable the applicant the opportunity to consult with a solicitor. The date of the meeting to be determined following receipt of all relevant information.

8 DATE OF NEXT MEETING

Members noted the date of the next meeting as Tuesday 5th May 2015.

Chairman

(The meeting ended11.38 am)

Any queries regarding these minutes, please contact: Bernadette Jarvis Senior Democratic Services Advisor Tel: (01253) 477212 E-mail: bernadette.jarvis@blackpool.gov.uk

Report to:	PUBLIC PROTECTION SUB-COMMITTEE
Relevant Officer:	Sharon Davies, Head of Licensing Service
Date of Meeting	16 th June 2015

APPLICATION TO LICENCE A CINDERELLA HORSE-DRAWN HACKNEY CARRIAGE

1.0 Purpose of the report:

1.1 To consider an application to licence a modified Horse-Drawn Hackney Carriage.

2.0 Recommendation(s):

2.1 The Sub-Committee will be requested to determine whether the Carriage is suitable to be licensed as a Horse-Drawn Hackney Carriage.

3.0 Reasons for recommendation(s):

- 3.1 Licensed Horse-Drawn Hackney Carriages are responsible for transporting passengers. It is important for the protection of the public that only carriages that are suitable and fit for purpose are licensed.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

None, as the Sub-Committee is required to determine the application.

4.0 Council Priority:

4.1 The relevant Council Priority is "Safeguard and protect the most vulnerable"

5.0 Background Information

5.1 On the 7th May 2015, Ella Jane Sinderson made a request to licence a Cinderella

Horse-Drawn Hackney Carriage.

- 5.2 The Sub-Committee decided at its meeting on the 23rd September 2010 to permit any style carriage, however any carriages that were not of the traditional style were required to be produced before the Sub-Committee for approval.
- 5.3 Since the 21st October 2010 up until the 17th September 2015 the Public Protection Sub-Committee has licensed 11 Cinderella style Horse-Drawn Hackney Carriages.
- 5.4 The Carriage has been inspected by the Council's Carriage Inspector and it meets the required standard.
- 5.5 The applicant has been invited to attend the meeting and bring the Carriage for inspection by the Sub-Committee
- 5.6 Does the information submitted include any exempt information? No

List of Appendices: None

6.0 Legal considerations:

- 6.1 The Head of Legal Services will be represented to advise the Sub-Committee.
- 7.0 Human Resources considerations:
- 7.1 None
- 8.0 Equalities considerations:
- 8.1 None
- 9.0 Financial considerations:
- 9.1 None

- 10.0 Risk management considerations:
- 10.1 None
- **11.0** Ethical considerations:
- 11.1 None
- **12.0** Internal/ External Consultation undertaken:
- 12.1 None

13.0 Background papers:

13.1 None

Report to:	PUBLIC PROTECTION SUB-COMMITTEE
Relevant Officer:	Sharon Davies, Head of Licensing Service
Date of Meeting	16 th June 2015

APPLICATION TO LICENCE A CINDERELLA HORSE-DRAWN HACKNEY CARRIAGE

1.0 Purpose of the report:

1.1 To consider an application to licence a modified Horse-Drawn Hackney Carriage.

2.0 Recommendation(s):

2.1 The Sub-Committee will be requested to determine whether the Carriage is suitable to be licensed as a Horse-Drawn Hackney Carriage.

3.0 Reasons for recommendation(s):

- 3.1 Licensed Horse-Drawn Hackney Carriages are responsible for transporting passengers. It is important for the protection of the public that only carriages that are suitable and fit for purpose are licensed.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

None, the Sub-Committee is required to determine the application.

4.0 Council Priority:

4.1 The relevant Council Priority is "Safeguard and protect the most vulnerable"

5.0 Background Information

5.1 On the 6th May 2015, Colin John Nicholls made a request to licence a Cinderella

Horse-Drawn Hackney Carriage.

- 5.2 The Sub-Committee decided at its meeting on the 23rd September 2010 to permit any style carriage, however any carriages that were not of the traditional style were required to be produced before the Sub-Committee for approval.
- 5.3 Since the 21st October 2010 up until the 17th September 2015, the Public Protection Sub-Committee has licensed 11 Cinderella style Horse-Drawn Hackney Carriages.
- 5.4 The Carriage has been inspected by the Council's Carriage Inspector and it meets the required standard.
- 5.5 The applicant has been invited to attend the meeting and bring the Carriage for inspection by the Sub-Committee.
- 5.6 Does the information submitted include any exempt information? No

List of Appendices: None

6.0 Legal considerations:

- 6.1 The Head of Legal Services will be represented to advise the Sub-Committee.
- 7.0 Human Resources considerations:
- 7.1 None
- 8.0 Equalities considerations:
- 8.1 None
- 9.0 Financial considerations:
- 9.1 None

- 10.0 Risk management considerations:
- 10.1 None
- **11.0** Ethical considerations:
- 11.1 None
- **12.0** Internal/ External Consultation undertaken:
- 12.1 None

13.0 Background papers:

13.1 None

Report to:	PUBLIC PROTECTION SUB-COMMITTEE
Relevant Officer:	Sharon Davies, Head of Licensing Service
Date of Meeting	16 th June 2015

HORSE-DRAWN HACKNEY CARRIAGE DRIVERS LICENCES

1.0 Purpose of the report:

1.1 To consider applicants and a licensed driver who have been convicted of offences or who have otherwise given reasons for concern.

2.0 Recommendation(s):

2.1 The Sub-Committee will be requested to determine the applications and referral as appropriate.

3.0 Reasons for recommendation(s):

- 3.1 Licensed drivers can be responsible for transporting vulnerable passengers. It is important for the protection of the public that only fit and proper persons are licensed.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

None, as the Sub-Committee is required to determine the applications and referral.

4.0 Council Priority:

4.1 The relevant Council Priority is "Safeguard and protect the most vulnerable"

5.0 Background Information

5.1 The Sub-Committee is asked to determine whether or not applicants are fit and

proper persons to hold a Horse-Drawn Hackney Carriage driver's licence , in respect of the following cases:

T.B. (New), J.S. (New), M.J.L. (Existing),

5.2 Details of offences or matters causing concern and any supporting documents are attached at Appendix 5(a).

Does the information submitted include any exempt information?

Yes

List of Appendices:

Appendix 5(a) Details of cases (not for publication)

6.0 Legal considerations:

- 6.1 The Sub-Committee must be satisfied that the applicants are fit and proper persons to be licensed.
- 6.2 There is the right of appeal to the Magistrates' Court.

7.0 Human Resources considerations:

- 7.1 None
- 8.0 Equalities considerations:
- 8.1 None
- 9.0 Financial considerations:
- 9.1 None
- 10.0 Risk management considerations:
- 10.1 None
- **11.0** Ethical considerations:
- 11.1 None

12.0 Internal/ External Consultation undertaken:

- 12.1 None
- **13.0** Background papers:
- 13.1 None

NOT FOR PUBLICATION

Document is Restricted

NOT FOR PUBLICATION

Document is Restricted

NOT FOR PUBLICATION

Document is Restricted

Report to:	PUBLIC PROTECTION SUB-COMMITTEE
Relevant Officer:	Sharon Davies, Head of Licensing Service
Date of Meeting	16 th June 2015

PRIVATE HIRE AND HACKNEY CARRIAGE DRIVERS LICENCES

1.0 Purpose of the report:

1.1 To consider applicants and licensed drivers who have been convicted of offences or who have otherwise given reasons for concern.

2.0 Recommendation(s):

2.1 The Sub-Committee will be requested to determine the applications and referrals as appropriate.

3.0 Reasons for recommendation(s):

- 3.1 Licensed drivers can be responsible for transporting vulnerable passengers. It is important for the protection of the public that only fit and proper persons are licensed.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

None, as the Sub-Committee is required to determine the applications and referrals.

4.0 Council Priority:

4.1 The relevant Council Priority is "Safeguard and protect the most vulnerable"

5.0 Background Information

5.1 The Sub-Committee is asked to determine whether or not applicants and licensed drivers are fit and proper persons to hold either or both a Hackney Carriage driver's

licence and a Private Hire vehicle driver's licence, in respect of the following cases:

Hackney Carriage driver's licence

- (i) S.B. (New)
- (ii) A.S.W. (Existing)

Private Hire vehicle driver's licence

(iii) J.L.H (New)

Private Hire vehicle and Hackney Carriage driver's licence

(iv) M.A.P (New)(v) F.T (New)(vi) L.P.B. (Existing)(vii)W.B. (Existing)

5.2 Details of offences or matters causing concern and any supporting documents are attached at Appendix 6(a).

Does the information submitted include any exempt information?

Yes

List of Appendices:

Appendix 6(a) Details of cases (not for publication)

6.0 Legal considerations:

- 6.1 The Sub-Committee must be satisfied that the applicants are fit and proper persons to be licensed.
- 6.2 There is the right of appeal to the Magistrates' Court.

7.0 Human Resources considerations:

7.1 None

8.0 Equalities considerations:

8.1 None

- 9.0 Financial considerations:
- 9.1 None
- 10.0 Risk management considerations:
- 10.1 None
- **11.0** Ethical considerations:
- 11.1 None
- **12.0** Internal/ External Consultation undertaken:
- 12.1 None
- **13.0** Background papers:
- 13.1 None

NOT FOR PUBLICATION

Document is Restricted

NOT FOR PUBLICATION

Document is Restricted

NOT FOR PUBLICATION

Document is Restricted

PUBLIC PROTECTION SUB-COMMITTEE
Sharon Davies, Head of Licensing Service
16 th June 2015

REVIEW OF EXISTING HACKNEY CARRIAGE PROPRIETOR'S LICENCE

1.0 Purpose of the report:

1.1 To consider Hackney Carriage licences where the vehicles have been prohibited due to maintenance issues.

2.0 Recommendation(s):

2.1 The Sub-Committee will be requested to take such action as they deem appropriate.

3.0 Reasons for recommendation(s):

- 3.1 Hackney carriages are used for transporting members of the public. It is important that the carriage used is fit for the purpose.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

None, as the Sub-Committee is required to determine the referral.

4.0 Council Priority:

4.1 The relevant Council Priority is "Safeguard and protect the most vulnerable"

5.0 Background Information

- 5.1 The Sub-Committee is asked to determine if the Hackney Carriage licence detailed below should be suspended or revoked on the following grounds:
 - a) That the carriage is unfit for use as a Hackney Carriage
 - b) Any offence under, of non-compliance with the provisions of the Act by the

operator or driver, or

c) Any other reasonable cause

N.P. (Existing)

5.2 Details of offences or matters causing concern and any supporting documents are attached at Appendix 7(a).

Does the information submitted include any exempt information?

Yes

List of Appendices:

Appendix 7(a) Details of cases (not for publication)

6.0 Legal considerations:

- 6.1 There is the right of appeal to the Magistrates' Court.
- 7.0 Human Resources considerations:
- 7.1 None
- 8.0 Equalities considerations:
- 8.1 None
- 9.0 Financial considerations:
- 9.1 None
- 10.0 Risk management considerations:
- 10.1 None
- **11.0** Ethical considerations:
- 11.1 None

- **12.0** Internal/ External Consultation undertaken:
- 12.1 None
- **13.0** Background papers:
- 13.1 None

Report to:	PUBLIC PROTECTION SUB-COMMITTEE
Relevant Officer:	Sharon Davies, Head of Licensing Service
Date of Meeting	16 th June 2015

DONKEY DRIVERS LICENCES

1.0 Purpose of the report:

1.1 To consider an applicant who has been convicted of offences or who has otherwise given reasons for concern.

2.0 Recommendation(s):

2.1 The Sub-Committee will be requested to determine the application as appropriate.

3.0 Reasons for recommendation(s):

- 3.1 Licensed drivers can be responsible for transporting vulnerable passengers. It is important for the protection of the public that only fit and proper persons are licensed.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

None, as the Sub-Committee is required to determine the application.

4.0 Council Priority:

4.1 The relevant Council Priority is "Safeguard and protect the most vulnerable"

5.0 Background Information

5.1 The Sub-Committee is asked to determine whether or not the applicant is a fit and proper person to hold a Donkey driver's licence , in respect of the following case:

J.J.T.H. (New)

5.2 Details of offences or matters causing concern and any supporting documents are attached at Appendix 8(a).

Does the information submitted include any exempt information? Yes

List of Appendices:

Appendix 8(a) Details of cases (not for publication)

6.0 Legal considerations:

- 6.1 The Sub-Committee must be satisfied that the applicant is a fit and proper person to be licensed.
- 6.2 There is the right of appeal to the Magistrates' Court.
- 7.0 Human Resources considerations:
- 7.1 None
- 8.0 Equalities considerations:
- 8.1 None
- 9.0 Financial considerations:
- 9.1 None
- **10.0** Risk management considerations:
- 10.1 None
- **11.0** Ethical considerations:
- 11.1 None

- **12.0** Internal/ External Consultation undertaken:
- 12.1 None
- **13.0** Background papers:
- 13.1 None